





Although I'm sure that some of you have these rules memorized from previous CLU-IN events, let's run through them quickly for our new participants.

Please mute your phone lines during the seminar to minimize disruption and background noise. If you do not have a mute button, press \*6 to mute #6 to unmute your lines at anytime. Also, please do NOT put this call on hold as this may bring delightful, but unwanted background music over the lines and interupt the seminar.

You should note that throughout the seminar, we will ask for your feedback. You do not need to wait for Q&A breaks to ask questions or provide comments. To submit comments/questions and report technical problems, please use the ? Icon at the top of your screen. You can move forward/backward in the slides by using the single arrow buttons (left moves back 1 slide, right moves advances 1 slide). The double arrowed buttons will take you to 1<sup>st</sup> and last slides respectively. You may also advance to any slide using the numbered links that appear on the left side of your screen. The button with a house icon will take you back to main seminar page which displays our agenda, speaker information, links to the slides and additional resources. Lastly, the button with a computer disc can be used to download and save today's presentation materials.

With that, please move to slide 3.











• This course is intended to provide only a broad overview of many, but not all, concerns/issues potentially associated with the vast field of oil spill response







• Go fast . . . ask students to read . . . 20 seconds . . . red font is where we are now







• Comment regarding the trilogy of courses v. a stand alone course and the need to address the "basics"



•**No. 1:** Addresses pollution from oil discharges and hazardous substance releases; authorizes FOSCs to:

- Remove or arrange for the removal of a discharge and to mitigate or prevent a substantial threat of a discharge
- Direct or monitor all Federal, State, and private actions
- Remove and, if necessary, destroy a vessel that is discharging or threatening to discharge
- Consult with affected trustees
- Determine when the removal is complete

• No. 2: Delegated the responsibility vested in the President by CWA/OPA to various agencies. Specified actions to be followed in the event of an accidental discharge or release of oil or a hazardous substance.

• No. 3: Guide to how the Nation conducts all-hazards response:

- Engaged partnership
- Tiered response
- Scalable, flexible, and adaptable operational capabilities
- Unity of effort through unified command
- Readiness to act balanced with an understanding of risk

• No. 4: Provides the federal government with a blueprint for responding to discharges of oil and releases of hazardous substances



- No. 1: CWA § 311(a)(1); OPA § 1001; SPCC 40 CFR § 112.2; NCP § 300.5
- No. 2: NCP § 300.5. Substantial threat: 33 CFR § 154.1020; SPCC 40 CFR § 112.1

• No. 3: Current definition CWA § 402 & 404; EPA and USACE published Guidance to Identify Waters Protected by CWA in Federal Register; comments received, undergoing internal review

• No. 4: NCP § 300.310. Actions shall be taken to prevent, minimize, or mitigate threats(s) to the public health or welfare of the US or the environment, and may include but are not limited to:

- Analyzing water samples to determine the source and spread of the oil
- Controlling the source of discharge
- Measuring and sampling
- Source and spread control or salvage operations

- Placement of physical barriers to deter the spread of the oil and to protect natural resources and sensitive ecosystems

- Control of the water discharged from upstream impoundment

- Use of chemicals and other materials in accordance with subpart J to restrain the spread of the oil and mitigate its effects









• **No. 1:** Officially classify the size of discharge – minor, medium, major

• No. 2: In case of off-shore facility or on-shore facility, means largest foreseeable discharge in adverse weather conditions; in case of a vessel, a discharge in adverse weather conditions of its entire cargo

• No. 3: Some discharges that are classified as a substantial threat to public health or welfare of the US may be further classified as a spill of national significance



· Sackett Decision re administrative record

## Substantial Threat Determination . . .

## • 33 CFR 154.1020:

Substantial threat of a discharge means any incident or condition involving a facility that may create a risk of discharge of oil. Such incidents include, but are not limited to storage tank or piping failures, above ground or underground leaks, fires, explosions, flooding, spills contained within the facility, or other similar occurrences



Sepa United States Environmental Protection

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## Substantial Threat Determination . . .

## 40 CFR 112.1 General applicability.

... which due to its location, could reasonably be expected to discharge oil in quantities that may be harmful, as described in part 110 of this chapter, into or upon the navigable waters of the United States or adjoining shorelines, or into or upon the waters of the contiguous zone ....



◆ 16<sup>th</sup> Annual OSC Readiness Training Program ◆ www.trainex.org/osc2013









 $\rightarrow$  Not sure what to list on ICS Form 202 (Incident Objectives)?

• **No. 1:** Safety of human life, including any search and rescue efforts in the general proximity of the discharge and safety of response personnel

• No. 2: Stabilize the situation to prevent the event from worsening

• No. 3: Use all necessary containment and removal tactics in a coordinated manner to ensure a timely, effective response that minimizes adverse impact to the environment

• No. 4: Other priorities on a site-specific basis



• **No. 1:** Emphasize directing response actions and coordinating all other efforts

- No. 2: Emphasize partnership
- No. 3: Emphasize broad diversity of tasks



• NCP delineates four phases of response for oil spill operations which may run sequentially or concurrently depending on the magnitude or complexity of the incident

• The following discussion breaks down these four phases into greater detail



• No. 1: Environmental considerations include:

- Is type of oil spilled a lighter oil or is it a heavier oil? (API gravity less than 10 or greater than 10?)

- Is type of oil spilled a lighter oil or is it a heavier oil?
- Is the water standing or slow-moving or is it a fast flowing?
- Is the habitat freshwater or marine?
- What is the type and sensitivity of biological communities?
- No. 2: Operational considerations include:

- Has a potentially responsible party been identified and can the PRP handle the incident?

- Are there other local, state, and/or tribal authorities that can manage the incident?
- Has discharge been stopped?



- No. 1: National Incident Management System
  - Is flexible and modular which facilitates scalability
  - Is standardized to improve integration and connectivity
- No. 2: Single Incident Commander—unusual circumstance

- Incident occurs within single jurisdiction; no jurisdictional or functional agency overlap

• No. 3: Unified Command—more common circumstance

- Enables agencies with jurisdictional authority and functional responsibility to jointly provide management direction; each participating agency maintains its authority, responsibility, and accountability

- Command and General Staff Organization is situationally dependent



• Note potential presence of legal officer and business interruption section chief

• Legal officer: advice and direction on matters such as claims, legal requirements relating to emergency response, investigations, major procurement contracts, insurance coverage, and review of information releases to media, government agencies, public

• Business interruption section chief: identify, contact, and consult with all internal and external groups whose business is impacted by the incident; determine staffing needs for impacted business while continuing to manage daily operations; address and communicate agreements for prior commitments or contracts that are related to the impacted business

• Branches, Divisions/Groups, Single Resource/Strike Teams/Task Forces created on an as needed basis



• **No. 1:** Must promptly identify Potentially Responsible Parties – recall PRPs can conduct the cleanup action and preserves OSLTF for other activities

- No. 2: 311(c) and 311(d) orders are similar, but not identical
  - \* 311(c )  $\rightarrow$  respond to discharges and threatened discharges
  - $311(e) \rightarrow$  orders protecting public health



• No. 1: FOSC is required to inform the responsible party of the U.S. Government's legal requirements when a pollution incident occurs; FOSC role is **primarily oversight** unless RP fails to properly carry out removal action

• No. 2: FOSC is required to notify the RP if they are **improperly carrying out the action**; FOSC then **assumes the response activity** and the RP is liable for cost incurred by the federal government

- · Notices should contain:
  - Location and time of discharge
  - Notice that the person is the suspect source

- Reference to the CWA and an explanation of federal government's cleanup role

- Notice of person's possible financial responsibility to federal government if cleanup performed by FOSC

- Identity of OSC



•Securing legal Access to private and public property is Constitutional Law. Trespass is serious. This topic is beyond the scope of this class, but you better get it right. Another 4 hr course devoted to this topic.

•Contracts:

- Superfund Technical Assessment & Response Team (START)
- Emergency and Rapid Response Services (ERRS)
- Pollution Removal Funding Authorization government entity only including federally recognized tribes
- May include RP contractor . . . under what circumstances




• § 300.305(d) for a discussion of oversight v. takeover or required





Volunteers



- Federal Trustees: Agriculture, Commerce, Defense, Energy, Interior
- State Trustees: Can be Governor, Executive Office, Department



• Note widely varying range of contact with public





- No. 1:
  - Comment regarding cost recovery
  - Comment regarding accurate historical record
  - Comment regarding Sackett decision

## • No. 2:

- NCP requires OSC to submit pollution reports to the RRT and other appropriate agencies as significant developments occur during response actions

- OSCs prepare POLREPs at initiation and completion of an emergency response (CERCLA or OPA) or removal activity and at regular intervals in between – daily, weekly, monthly, or as the need arises due to changes at the site

- POLREP serves as OSCs record of response actions, notifications, and decisions made to support the response action

- POLREP may be drafted by others (state, contractor), but OSC approves and distributes



The response is complete if the following 40 CFR Part 110.3 (Discharge of Oil) are **NOT** met

• Are these criteria absolute?



- Image of NASA Deepwater Horizon Spill
- Enbridge Oil Spill samples

• Texas State standard . . . <1% TPH in soils (when "adjacent shoreline" is tenuous); note that biodegradation is generally good when TPH <5% (generalization)



· This is difficult and requires good judgment and experience





• Process of determining appropriate endpoints range from a relatively simple one to one that is difficult and complex and involves several rounds of negotiation

• Often requires a compromise due to the wide range of factors that come into play and the varied interests of national, state, regional, local, and tribal government agencies, political groups, the media, and the local population that live in the affected area



• Decision to bring cleanup operations to a close depends on a wide range of different considerations and often there are conflicting concerns to be resolved and overcome

• The most frequently encountered conflict likely arises from a demand to remove every last drop of oil

• <u>Ask</u>  $\rightarrow$  What percent of spilled oil have you recovered (individual experience)?





• No. 1: Is it practicable at what cost (cost balancing)

• **No. 2:** Question is more than a technical or logistical issue: potentially has profound social and political dimensions

- Perceptions of risk can vary depending on whether risk is:
  - Familiar v. unfamiliar
  - Visibility of threat
  - Catastrophic v. non-catastrophic
  - Character of affected resource
  - Equal v. unequal affects











• Insert statement somewhere noting emphasis on surface water v. soil and groundwater



• Soil cleanup of oil must endanger water.....else you have no authority



• Figure applies to natural attenuation

• GW cleanup of petroleum requires that surface water be endangered . . . groundwater supply for drinking water is not material to CWA . . . its all about surface water



• Make statement regarding emphasis given surface water



• Basically a "no action" alternative that allows for oil to be removed and degraded by natural means such as

- Evaporation (removal of lighter-weight components)
- Photooxidation (sunlight reacts with oil components leading to breakdown of more complex compounds into more simpler compounds)
- Biodegradation (microorganisms oxidize petroleum hydrocarbons)









• Photo of workers and a small ship spraying multiple streams of water



• Photo of workers spraying water on riprap



• Photo of workers spraying heavily oiled rocks with hot water



Photos of workers spraying water on rocky shore









• Photo of worker with vacuum hose sucking up oil from shoreline














































Pre existing gates





Bales come in large round, small round, small rectangle, large rectangle


























• Gulf oil soaked debris heading for local landfill.



• Oil spill response and cleanup will generate several types of waste, and key considerations are the types, characteristics, and quantities of waste.

• These factors are largely dependent on the specific cleanup methods employed, which may change as the work progresses.

•Oily water in vac trucks/tanks may be decanted on site and "clean water" discharged back to stream... Regional differences/preferences.

•Oiled debris/vegetation may be open-burned/buried in some States under some circumstances (Katrina-Murphy Oil)..... Regional differences/preferences.

















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