

### Region 5 Message

- Municipalities can take easy steps toward preventing Brownfields by being proactive.
- By helping companies in your community, it is possible to identify potential problems and intervene before sites develop into Brownfields.
- Prevention partners activities lead to project benefits.

# **Steps Local Governments can consider:**

- Incorporate Brownfields Prevention into inspections;
- Incorporate Brownfields Prevention into your assessment of properties;
- Consider using ordinances;
- Work with your State agency; and
- Incorporate Brownfields Prevention in your Comprehensive Plan

### **Desired Results**

- Local governments will be exposed to ideas that can be used to help manufactures and commercial enterprises leave a cleaner footprint on their cities, counties and villages.
- This can be accomplished by building on lessons learned from peers

### **Region 5 Challenge**

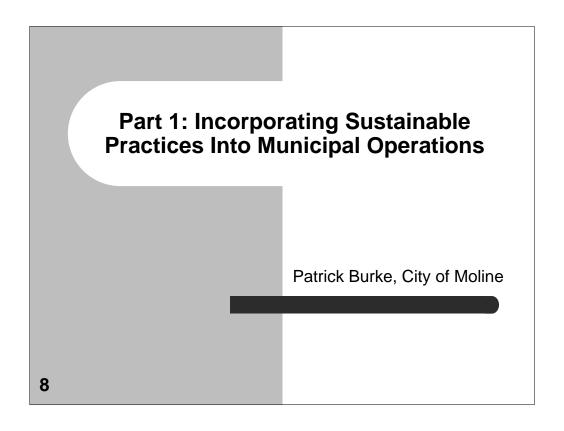
- Embrace this initiative
- Add to the dialogue
- Become a partner



### **Speakers**

- Patrick Burke, Economic Development Manager, Moline, Illinois
- Brian Porter, Terracon Consultants, Inc.

# Breaking the Brownfields Cycle: Incorporating Sustainable Practices Into Municipal Operations and Environmental Site Assessments Presented By: Patrick Burke, City of Moline Brian Porter, PE, Terracon



# **Sustainable Practices for Municipal Operations**

- Reduce Municipal Expenditures
- Conserve Energy
- Reduce Pollution

### **Moline's Sustainability Efforts**

- Green Initiatives Committee
- Curbside Recycling
- E85 Fleet
- LEED® Certified Police Station
- Online Payment and Paperless Council Agendas
- Brownfield Redevelopment



### **Green Initiatives Committee**

- Created April 2007
- Energy Conservation
- Increase Operating Efficiency
- Reduce Waste



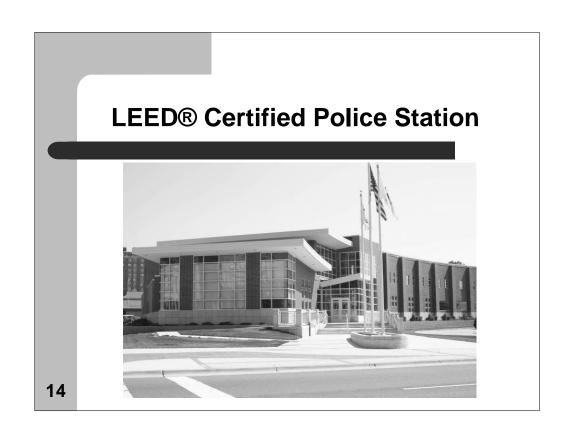
### **Curbside Recycling**

- Mandatory
- March 31, 2008
- 500 Tons recycled
- Ninety Percent Participation Rate
- Sixteen Percent of Total Waste Stream Recycled



### **E85 Fleet**

- Flex Fuel Vehicles
- Soy Biodiesel
- Hybrid Vehicles
- Top 100 Fleets in North America

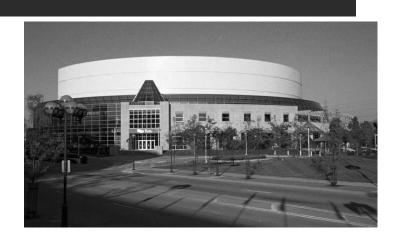


# Online Payment and Paperless Council Agendas



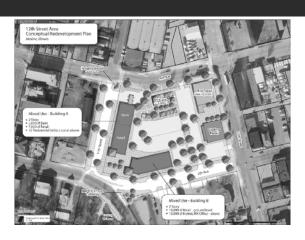
- Online services have resulted in reduced:
  - Staffing (three positions)
  - Paper usage
  - Staff Time
- Customer service has improved

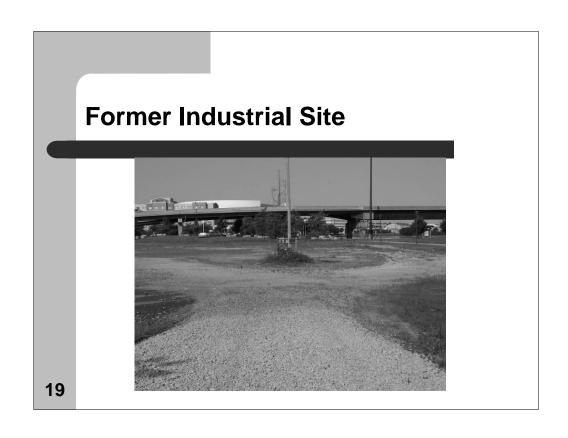
### **Brownfield Redevelopment**

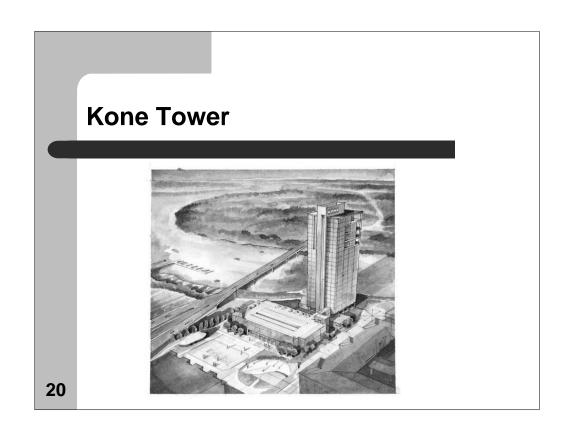


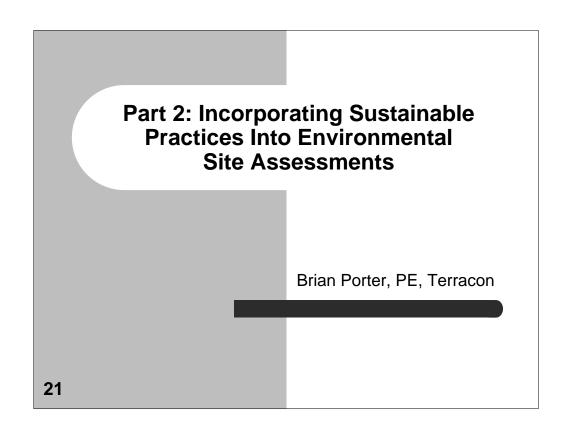


### **El Mercado on Fifth Avenue**









### **Brownfields Under "The Act"**

"With certain legal exclusions and additions, the term 'brownfield site' means real property, the expansion, redevelopment, or reuse of which may be complicated by the presence or potential presence of a hazardous substance, pollutant, or contaminant."

Small Business Liability Relief and Brownfields Revitalization Act Public Law 107-118, January 11, 2002

### **Liability Protection Under the Act**

- Innocent Landowner, Contiguous Property Owner, Bona Fide Prospective Purchaser
- Each requires conducting 'all appropriate inquiry' and accepting "Continuing Obligations" to obtain the liability protection
- As always, our courts will ultimately determine if landowners met the conditions of a liability defense

### **EPA Enforcement Guidance\***

- Threshold Criteria
  - Party conducted All Appropriate Inquiry
  - 40 Code of Federal Regulations Part 312 after November 1, 2006
  - Party was not affiliated with liable parties
- Continuing Obligations to maintain defense
  - Take reasonable steps with respect to releases
  - Provide full cooperation, assistance and access to persons authorized to conduct response actions
  - Compliance with information requests and subpoenas
  - Provide legally required notices
  - Comply with land use restrictions & institutional controls

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\*EPA Memorandum on Interim Guidance Regarding Criteria Landowners Must Meet to Qualify for Landowners Limitations on CERCLA Liability, March 2003.

### Land Use Controls (LUCs)

- Land use controls are not defined in the Brownfields Act
- Terms vary among agencies, ASTM identifies them as Activity and Use Limitations (AULs)
- Land use controls are property-specific activities that physically or administratively prevent exposure to residual chemicals in order to avoid unacceptable risk.

# Land Use Controls (LUCs) Interrupt Risk Pathways They clean up nothing You must have all 4 elements to have unacceptable risk condition Conditions pose no harm as long as the LUCs remain in effect... SUFFICIENT EXPOSURE CONDETE PATHWAY

NO = ACCEPTABLE

### Land Use Controls (LUCs) = \$\$\$

- Whether engineered or institutional, land use controls are a deferral of current environmental cost of remedy into the future
- They preserve current development and construction capital
- They control chemical risk and exposure, but they do nothing to clean up contaminants

### Land Use Controls (LUCs) are a Condition of Maintaining a Liability Defense

- The bona fide prospective purchaser, contiguous property owner, and innocent landowner provisions all require compliance with the following ongoing obligations.
  - The person is in compliance with any land use restrictions established or relied on in connection with the response action.
  - The person does not impede the effectiveness or integrity of any institutional control employed in connection with a response action.

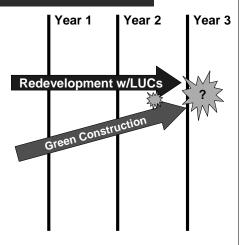
### **Brownfields Affect Green Design**

### Green Building Design

- Design and construction practices that significantly reduce or eliminate the negative impact of buildings on the environment and occupants in five broad areas.
  - Sustainable site planning
  - Safeguarding water and water efficiency
  - Energy efficiency and renewable energy
  - Conservation of materials and resources
  - Indoor environmental quality

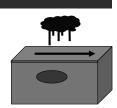
# Are "Green" Design and Land Use Controls Compatible?

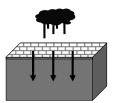
- Brownfields redevelopment using LUCs to preserve capital is well advanced.
- The independently and rapidly developing path of green construction is gaining velocity.
- Unintended consequences have occurred with green programs.
- Problems can be avoided if the pathways are considered jointly and early in the Brownfields planning.



# **Example of Conflict Between LUCs and Green Design**

- Some types of LUCs prevent exposure to contaminants by creating barriers to chemicals "in the ground."
  - Example: An impermeable parking lot prevents storm water from infiltrating through contaminated soils and affecting groundwater quality.
- Sustainable design concepts (e.g., low-impact design) rely on a connection between the surface and the subsurface.
  - Example: A parking lot constructed of permeable pavement allows storm water infiltration and reduces surface water contamination.





# **Moline is Using a Concurrent Approach**

- Assessments performed using the City's EPA Assessment Grant will evaluate multiple redevelopment options and their trade-offs.
  - Traditional redevelopment using LUCs
  - Green redevelopment
  - Addressing these issues early reduces the probability of conflict later in the project.

### **Moline's Brownfield Grant**

- \$200,000 Assessment Grant for Hazardous Substances
  - October 2006 to September 2009
- Brownfields Site Prioritization Study
  - 151 Potential sites
  - Priority sites, some near the proposed Western Illinois University Quad City Riverfront Campus

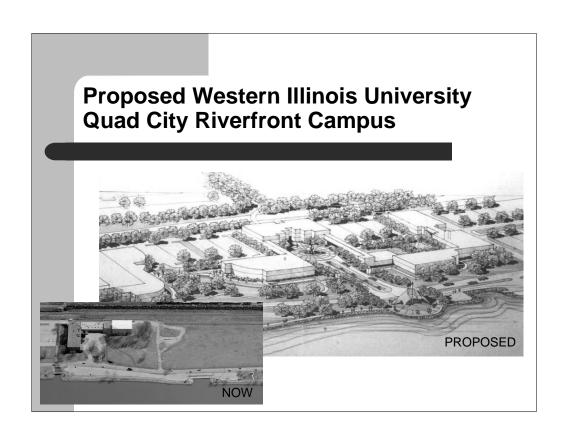
# **Proposed Western Illinois University Quad City Riverfront Campus**

#### Background

- Gift of land and facilities from John Deere and Company
- 20 Acres, former Deere Technology Center

#### Community Need

 The Quad Cities is one of the country's largest metropolitan areas without a public 4-year university



# **Proposed Western Illinois University Quad City Riverfront Campus**

 Redevelopment-Related LEED® Points Anticipated for the Project

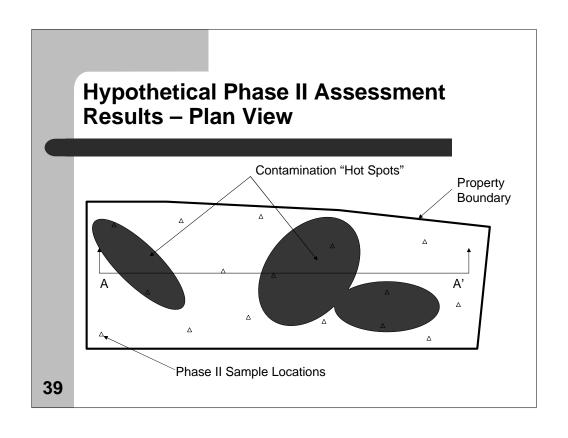
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    SS2 1 Point: Development Density and Community Connectivity
    SS3 1 Point: Brownfield Redevelopment
    SS5.1 1 Point: Site Development – Protect or Restore Habitat
    SS6.1 1 Point: Storm water Design – Quantity Control
    SS6.2 1 Point: Storm water Design – Quality Control
    WE1.1 1 Point: Water Efficient Landscaping
    WE1.2 1 Point: Water Efficient Landscaping, Additional Credit
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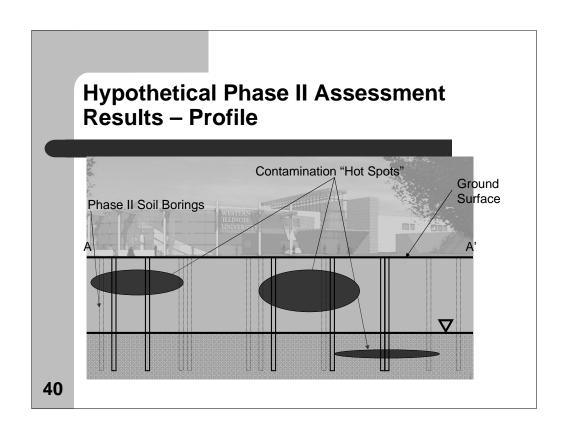
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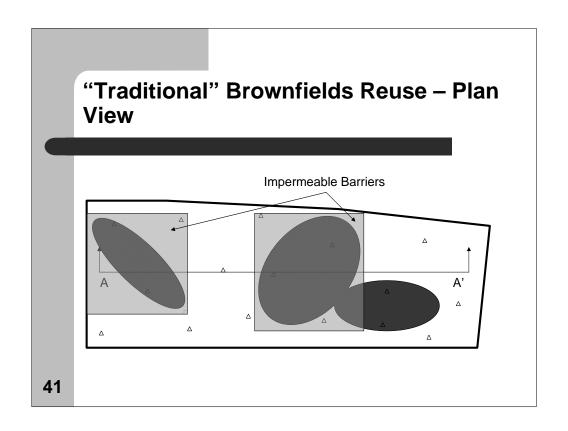
- Environmental Sustainability and Social Responsibility are part of the Master Plan
  - Storm water runoff management, including natural collection and holding systems, permeable paving, and indigenous planting
  - Treat existing drainage channels as natural waterways
  - Riverside Park as part of a green "front door"
  - Continuous, attractive, and safe pedestrian walkway system

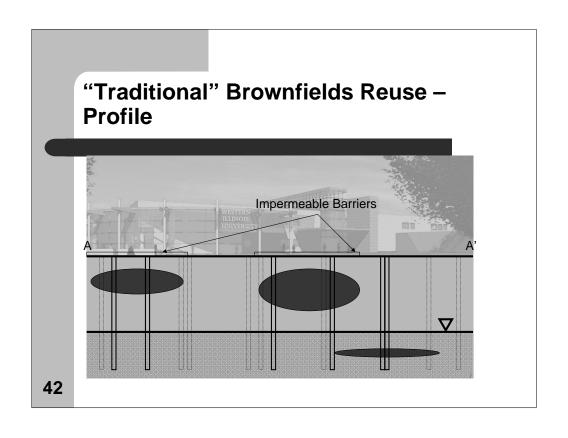
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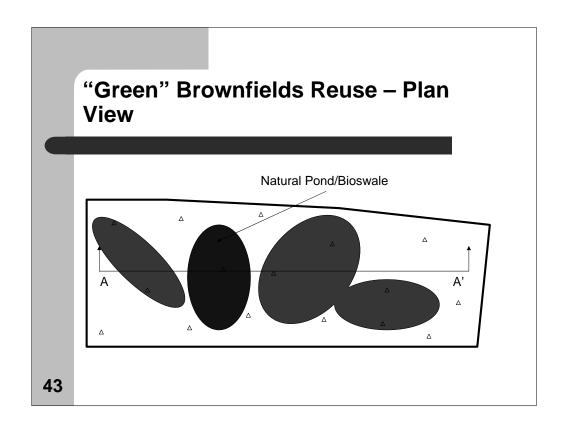


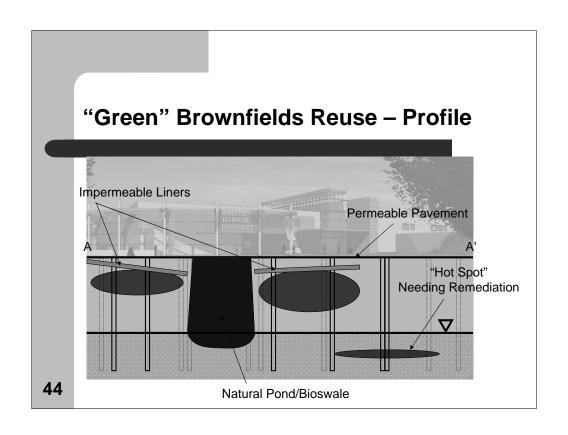












# Evaluation of Redevelopment Alternatives and Preliminary Analysis of Brownfields Cleanup Alternatives (ABCA)

- This document will evaluate different options for cleanup, if needed, and future redevelopment based on the Phase II ESA conditions.
- This document will consider likely closure scenarios under Illinois' voluntary program, the cost and schedule to perform various activities required for closure, the impact of these activities on potential LEED® certification, geotechnical considerations, and other redevelopment factors.
- Using this document as an outline for discussion, the City can evaluate site conditions and contemplate closure alternatives within the context of the entire redevelopment project.

